Minutes June 16, 2016

Memorandum 2016-31

Minutes of Meeting on June 1, 2016 (Draft)

The California Law Revision Commission¹ held a meeting on June 1, 2016. A draft of Minutes for that meeting is attached for Commissioners to review.

The attached draft will be deemed final after it is approved by a vote of the Commission. When voting, the Commission may make specific changes to the Minutes. If so, those changes will be memorialized in the Minutes for the meeting at which the vote occurred.

Respectfully submitted,

Brian Hebert Executive Director

^{1.} Any California Law Revision Commission document referred to in this memorandum can be obtained from the Commission. Recent materials can be downloaded from the Commission's website (www.clrc.ca.gov). Other materials can be obtained by contacting the Commission's staff, through the website or otherwise.

The Commission welcomes written comments at any time during its study process. Any comments received will be a part of the public record and may be considered at a public meeting. However, comments that are received less than five business days prior to a Commission meeting may be presented without staff analysis.

DRAFT MINUTES OF MEETING

CALIFORNIA LAW REVISION COMMISSION

JUNE 1, 2016

SACRAMENTO

A meeting of the California Law Revision Commission was held in Sacramento on June 1, 2016.

Commission:

Present: Taras Kihiczak, Chairperson

Diane F. Boyer-Vine, Legislative Counsel

Thomas Hallinan Victor King

Susan Duncan Lee

Absent: Assembly Member Ed Chau

Senator Richard D. Roth Damian Capozzola Jane McAllister

Crystal Miller-O'Brien, Vice Chairperson

Staff: Brian Hebert, Executive Director

Barbara Gaal, Chief Deputy Counsel

Kristin Burford, Staff Counsel Steve Cohen, Staff Counsel

Other Persons:

Allison Andersen, Community Associations Institute, California Legislative Action Committee

Prof. William Dodge, U.C. Davis School of Law

Lawrence Doyle, Conference of California Bar Associations

Rachel Ehrlich, Ehrlich Mediation

Robert Flack

Ron Kelly

Jeff Kichaven

Phyllis G. Pollack, PGP Mediation

Harold Thomas, Butte County District Attorney's Office

John S. Warnlof, California Dispute Resolution Council

Michel Wigney

Dena Wilson, California Office of Emergency Services

CONTENTS	
Approval of Actions Taken	2
Minutes of April 14, 2016, Commission Meeting	
Administrative Matters	
Report of Executive Director	
Commissioner Suggestions	
2016 Legislative Program	
Study D-1200 — Recognition of Tribal and Foreign Court Money Judgments	
Study G-301 — Government Interruption of Communication Services	
Study H-859 — Common Interest Developments: Mechanics Liens and Common Area	
Study K-402 — Relationship Between Mediation Confidentiality and Attorney Malpractice	e and
Other Misconduct	
Study R-100 — Fish and Game Law	6
Approval of Actions Taken	
Unless otherwise indicated, the Commission decisions noted in these M	linutes
were approved by all members present at the meeting. If a member wh	o was
present at the meeting voted against a particular decision, abstained from v	voting,
or was not present when the decision was made, that fact will be noted belo	ow.
(Commissioner Boyer-Vine was not present for the discussion of Studies G-3	
, ,	10, 11-
859, K-402, or R-100.)	
Minutes of April 14, 2016, Commission Meeting	
Memorandum 2016-20 presented a draft of the Minutes of the April 14	2016
-	
Commission meeting. The Commission approved the Minutes as submitted	1.
Administrative Matters	
Report of Executive Director	
The Executive Director introduced Michel Wigney, a third-year stud	lent at
U.C. Davis School of Law, who is currently serving the Commission as	a IaW
student assistant.	
Commissioner Suggestions	

No Commissioner suggestions were made.

2016 LEGISLATIVE PROGRAM

- The Commission considered Memorandum 2016-21, discussing the status of its 2016 Legislative Program. No Commission action was required or taken.
- 4 STUDY D-1200 RECOGNITION OF TRIBAL AND FOREIGN COURT MONEY JUDGMENTS
- The Commission considered Memorandum 2016-22 and its First Supplement, presenting a draft tentative recommendation.
 - The Commission made the following decisions:

1

7

8

10

11

12

13

14

15

16

17

18

19

2021

24

25

26

27

- The Comment to Code of Civil Procedure Section 1716 was revised to include the language shown on page 3 of the First Supplement, to emphasize that the definition of "due process" in the Tribal Court Judgment Act does not apply to foreign-country judgments. The staff will review the draft preliminary part to ensure that it is compatible with that understanding.
- The tentative recommendation should repeal the "sunset" provision that governs the Tribal Court Judgment Act. This does not require any change to the draft tentative recommendation.
- The Comment to Code of Civil Procedure Section 1716 was revised to include the language shown on page 2 of the First Supplement, with one change. The Comment will indicate that the omission of Uniform Law Commission commentary "does not necessarily" imply disapproval of the omitted comment.
- With the changes discussed above, the Commission approved the draft for circulation as a tentative recommendation.
 - STUDY G-301 GOVERNMENT INTERRUPTION OF COMMUNICATION SERVICES
 - The Commission considered Memorandum 2016-23, presenting a staff draft tentative recommendation regarding government interruption of communication services.
- The Commission approved the draft for circulation as a tentative recommendation.
- Once the tentative recommendation has been publicly released, the staff will contact the Contractors State License Board, the Department of Consumer Affairs, and the Public Utilities Commission to request their input on issues affecting their agencies.

STUDY H-859 — COMMON INTEREST DEVELOPMENTS: MECHANICS LIENS AND COMMON AREA

The Commission considered Memorandum 2016-24, presenting a staff draft tentative recommendation relating to the application of mechanics lien law to common interest developments.

The Commission approved the draft for circulation as a tentative recommendation.

STUDY K-402 — RELATIONSHIP BETWEEN MEDIATION CONFIDENTIALITY AND ATTORNEY MALPRACTICE AND OTHER MISCONDUCT

The Commission considered Memorandum 2016-27 (preliminary *in camera* filtering), Memorandum 2016-28 (existing *in camera* approaches), Memorandum 2016-29 (scope of public disclosure), and Memorandum 2016-30 (public comment) and its First Supplement. The Commission also considered two letters that arrived shortly before the meeting, which are attached to the Second Supplement to Memorandum 2016-30.

The Commission's decisions are reported below.

Memorandum 2016-27: Preliminary In Camera Filtering

The Commission directed the staff to further investigate and report back on two concepts for preliminary *in camera* filtering of a legal malpractice case that alleges mediation misconduct:

- (1) A mandatory pre-filing Early Neutral Evaluation Conference ("ENEC") conducted by a private mediator (preferably with legal malpractice expertise), not by a judicial officer. As conceived by the Commission, this ENEC would be an opportunity for the putative parties to try to resolve their differences in private and thereby keep their mediation communications from becoming public.
- (2) An approach modeled on Civil Code Section 1714.10 (alleged conspiracy between attorney and client), but conducted in a manner that would protect mediation communications from public disclosure.

These options would not necessarily have to focus solely on achieving settlement; they could perhaps also address the proper use of mediation communications if the legal malpractice case proceeds.

1 Among other things to consider, the staff should explore the possibility of 2 providing notice to all mediation participants whose communications might be disclosed as the case progresses. The staff should prioritize its work on these 3 concepts, but may bring other possible approaches to the Commission's attention 4 as appears appropriate.

Memorandum 2016-28: Existing In Camera Approaches

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20

26

27 28

29

30

No Commission action was required or taken in connection with Memorandum 2016-28, which reiterates previously presented information on existing in camera approaches to the intersection of mediation confidentiality and mediation misconduct.

Memorandum 2016-29: Scope of Public Disclosure

Under the Commission's proposed new mediation confidentiality exception, evidence of mediation communications would sometimes be disclosed and used in a legal malpractice case that alleges mediation misconduct. The Commission discussed whether its proposal should restrict public access to such evidence.

In particular, the Commission considered three main options:

- (1) No special restrictions on public access.
- (2) Only restrict public access with regard to a determination of admissibility.
 - (3) Require or permit a court to more broadly restrict public access.
- These options are described in greater detail at pages 3-4 of Memorandum 2016-21 29. 22
- 23 Aside from possible preliminary in camera filtering (see above), the Commission decided not to propose any special restrictions on public access. In 24 other words, it chose Option #1. 25
 - The Commission made clear that this would not preclude a court from using existing procedural mechanisms to restrict public access. For example, a party could seek a sealing order pursuant to the existing rules governing sealing of court records (Cal. R. Ct. 8.45-8.47, 2.550-2.551).

Memorandum 2016-30 and Its Supplements: Public Comment

The Commission heard from members of the audience who wished to speak. 31 Among other things, questions surfaced regarding the availability of relevant 32 data from the State Bar. 33

The Commission discussed whether to request that a State Bar representative attend and participate in its next meeting. The Commission decided not to make such a request at this time. Instead, the staff should prepare a memorandum on possible questions to ask a State Bar representative.

STUDY R-100 — FISH AND GAME LAW

The Commission considered Memorandum 2016-25 and its First, Second and Third Supplements (presenting a draft of provisions governing specific types of fish, invertebrates, amphibians, and reptiles), and Memorandum 2016-26 (discussing whether to prepare a tentative recommendation at this time).

The Commission made the following decisions:

- The provisional organization of the proposed law presented on pages 3 and 4 of Memorandum 2016-25 was approved, but without a separate division for insects. Provisions governing specific types of insects will be included in the division of the proposed law that governs invertebrates.
- The use of the three types of signposting provisions presented on page 5 of Memorandum 2016-25 was approved.
- The Commission Comment to proposed Section 30600 was expanded, as indicated on page 2 of the First Supplement to Memorandum 2016-25.
- In general, proposed Divisions 6 through 11 will not include provisions that are primarily aimed at protecting wildlife (rather than regulating the take and use of wildlife). Such provisions will be located elsewhere in the proposed code.
- The Staff Note shown on page 5 of the First Supplement to Memorandum 2016-25 was added to the staff draft, following proposed Section 27410.
- The staff should continue to research the constitutionality of provisions that provide that certain facts are "prima facie evidence" of an element of a crime, and will present the results of that research to the Commission at a future meeting.
- All of the staff recommendations in the Second Supplement to Memorandum 2016-25 were approved.
- The staff will prepare a draft tentative recommendation, containing the content of the staff drafts that have been presented to the Commission to date, including the staff draft presented by Memorandum 2016-25. The draft tentative recommendation will be presented for Commission review at a future meeting.

Draft Minutes • June 1, 2016 APPROVED AS SUBMITTED Date APPROVED AS CORRECTED (for corrections, see Minutes of next meeting)

Executive Director